

Message Text

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61

ORIGIN L-03

INFO OCT-01 EUR-25 ADP-00 SS-15 PM-07 ACDA-19 OIC-04

INRE-00 NSC-10 NSCE-00 SSO-00 USIE-00 CIAE-00 INR-10

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 TRSE-00 MBFR-03

SAJ-01 IO-13 /126 R

66630

DRAFTED BY:L/EUR:HSRUSSELL:LA

7/24/73 EXT 29500

APPROVED BY:EUR - MR. SPRINGSTEEN

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EUR/SOV - MR. WILKONSON - L/UNA - MR. NELSON

PM - MR. SIMONS - EUR/CE - MR. SKOUG

ACDA - MR. HIRSCHFELD - NSC - MR. HYLAND

EUR/RPM - MR. STREATOR - EUR/RPM - MR. SHINN

L - MR. DALTON - DOD - MR. WOODWORTH

JCS - COL. WILSON

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO SECDEF

C O N F I D E N T I A L STATE 146662

E.O. 11652: GDS 12-31-79

TAGS: PFOR

SUBJECT: CSCE-DRAFT DECLARATION ON PRINCIPLES

REF: NATO 2452

1. WE FEEL THAT IT WOULD BE DESIRABLE IF AGREEMENT COULD
BE REACHED ON AN ALLIANCE DRAFT DECLARATION ON PRINCIPLES
BEFORE STAGE II OPENS SO THAT ALLIES WILL HAVE FLEXIBILITY
TO TABLE DRAFT EITHER AT OPENING OF STAGE II OR AT A LATER
DATE IF DEEMED APPROPRIATE. COMMENTS ON LATEST VERSION OF
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NATO DRAFT DECLARATION ON PRINCIPLES (USNATO 2452)

AND SUGGESTIONS FOR HANDLING BRACKETED SECTIONS AT JULY 26
MEETING ON DECLARATION FOLLOW:

(A) PARA (B) OF PREAMBLE WAS ADDED AS CONCESSION TO THOSE ALLIES AND NEUTRALS WHO WISH SOME CSCE LINK TO DISARMAMENT AND MBFR TALKS. WE WOULD HAVE NO OBJECTION TO ITS OMISSION. IN ANY CASE, PARAGRAPH SHOULD BE REWORDED TO DELETE WORDS "THE BEGINNING OF EXPLORATORY", AND THE FOLLOWING PHRASE SHOULD BE REVISED TO READ "THE NEGOTIATIONS ON THE MUTUAL REDUCTION OF FORCES AND ARMAMENTS AND ASSOCIATED MEASURES IN CENTRAL EUROPE...."

(B) IN FINAL PREAMBULAR PARAGRAPH THE FIRST OF THE TWO BRACKETED OPTIONS APPEARS TO US TO BE PREFERABLE SINCE IT MORE EXPLICITLY STATES THE ESSENTIAL POINT THAT ASSOCIATION WITH OTHER STATES IN A COMMON SYSTEM CANNOT BE USED

AS AN EXCUSE TO DENY APPLICATION OF THE PRINCIPLES TO SUCH STATES. SECOND ALTERNATIVE WOULD ALSO BE ACCEPTABLE IF WORD "INTERESTS" DELETED AT THE END OF SENTENCE AND WORDS "COMMON INTERESTS WITH ANY OTHER STATE OR GROUP OF STATES" ADDED. REFERENCE TO MEMBERSHIP "OF" ANY MILITARY ALLIANCE SHOULD READ MEMBERSHIP "IN".

(C) WE WOULD BE PREPARED TO FOLLOW FRG LEAD AS TO USE OF "EACH STATE" OR "ALL STATES" IN VARIOUS PARAGRAPHS OF THE DECLARATION, THOUGH WE FAVOR USE OF "EACH STATE" WHEREVER POSSIBLE SINCE IT EMPHASIZES THE INDIVIDUAL RIGHTS OF EACH PARTICIPANT.

(D) WE CAN ACCEPT EITHER "WILL" OR "HAS THE DUTY TO" WHEREVER THESE ALTERNATIVES APPEAR IN THE TEXT. WORD "THE" IN BRACKETS IN FIRST SENTENCE OF PARAGRAPH 2 CAN BE INCLUDED OR EXCLUDED. FOR REASONS OF NEGOTIATION TACTICS, US WOULD, OF COURSE, FAVOR SHORTENED VERSION OF SECOND SENTENCE AS PROPOSED IN DEPARTMENT DRAFT BUT DESIRES TO FOLLOW FRG LEAD IN THIS REGARD. WE CONTINUE TO OPPOSE INCLUSION IN PARA OF LAST SENTENCE CONCERNING MOVEMENTS AND EXERCISES.

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(E) WE WOULD STRONGLY PREFER DROPPING BRACKETED REFERENCE TO "INTERFERENCE" IN PARAGRAPH 3, SINCE THIS TERM COULD BE USED BY EASTERN BLOCK IN ARGUING AGAINST CONTINUATION OF RFE AND RL AND EFFORTS TO PROMOTE SUCH INTERESTS AS BASIC HUMAN RIGHTS, BUT COULD ACCEPT ITS INCLUSION IF THIS NECESSARY TO PROMOTE CONSENSUS.

(F) SECOND OF TWO ALTERNATIVES IN PARAGRAPH 6 IS

PREFERABLE SINCE IT EMPHASIZES THAT EACH PARTICIPANT WILL APPLY EQUAL RIGHTS AND SELF-DETERMINATION TO EACH OF THE OTHER PARTICIPANTS, THUS CUTTING AGAINST THE SOVIET CLAIM TO A SPECIAL RIGHT OF INTERVENTION. HOWEVER, IF FRG AND CANADA INSIST, WE COULD ACCEPT FIRST BRACKETED ALTERNATIVE.

(G) WE STILL PREFER FIRST ALTERNATIVE FORMULATION OF PARAGRAPH 8 AND UNDERSTAND TURKS REMAIN ISOLATED IN PREFERING SECOND ALTERNATIVE.

(H) PARAGRAPH 9 IS NOT, STRICTLY SPEAKING, A PRINCIPLE AND SHOULD BE EITHER DROPPED OR PLACED IN THE PREAMBLE. HOWEVER, WE COULD ACCEPT ITS INCLUSION AS A PRINCIPLE IF THIS WOULD PROMOTE CONSENSUS.

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(I) BRACKETED LANGUAGE IN PARAGRAPH 11 CONTAINING SPECIFIC REFERENCE TO FREER MOVEMENT AND HUMAN CONTACTS SHOULD BE INCLUDED. IT MIGHT BE REPHRASED TO REFLECT LANGUAGE IN THIS AREA AGREED UPON AT MPT. REPHRASING WOULD PROTECT ALLIED INTERESTS WHILE AT SAME TIME MAKING IT MUCH MORE DIFFICULT FOR SOVIETS TO OBJECT TO INCLUSION OF THIS PRINCIPLE IN THE DECLARATION. ITEM THUS WOULD READ:

"EACH STATE WILL CREATE BETTER
CONDITIONS FOR INCREASED CULTURAL
AND EDUCATIONAL EXCHANGES, FOR
BROADER DISSEMINATION OF INFORMATION,
FOR CONTACTS BETWEEN PEOPLE,

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AND FOR THE SOLUTION OF HUMANITARIAN
PROBLEMS."

(J) PARAGRAPH L3, WHICH FOLLOWS FRIENDLY RELATIONS DECLARATION FORMULATION, SHOULD BE INCLUDED. BEGIN F.Y.I. INCLUSION OF THIS PARAGRAPH WOULD SUPPORT WESTERN ARGUMENT THAT SOVEREIGN EQUALITY PRINCIPLE IN PARAGRAPH 1 OF DECLARATION IS QUALIFIED BY ARTICLE 107 OF THE U.N. CHARTER AND DOES NOT PREJUDICE FOUR POWER RIGHTS IN BERLIN AND GERMANY AS A WHOLE. END F.Y.I.

2. OUR COMMENTS ON FRENCH DRAFT DECLARATION REPORTED
USNATO 3215 FOLLOWS SEPTTEL. ROGERS

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